Sovereign and Public Sector

Public rating | 18 July 2025



Kingdom of Spain

Rating report

Rating rationale

Robust economic resilience: Spain's economy is set to grow by 2.5% in 2025, driven by resilient domestic demand, robust labour market performance, and sustained public and private investment, supported in part by EU recovery funds and monetary easing. We expect growth to moderate to 1.8% in 2026 as temporary drivers subside and fiscal consolidation advances. Still, Spain's medium-term outlook remains supported by labour market reforms, a strengthened external position, and continued economic diversification, particularly in high-value-added and non-tourism service sectors.

Sustained fiscal consolidation: Spain's budget deficit reduction is underscored by sustained revenue growth and a restraint in spending growth. These factors support steady improvements in the primary balance, offsetting moderate interest expense increases. The central government's strategy allows regional governments to maintain their fiscal positions without further tightening, supporting overall policy implementation. Spain's institutional framework has enabled a measured approach to fiscal consolidation, even amid persistent political fragmentation and repeated reliance on rollover budgets due to the absence of a parliamentary majority, with the country nonetheless demonstrating a strong track record in meeting its fiscal targets since 2020.

Rating challenges: i) still high public debt levels; ii) budgetary pressures stemming from long-term spending trends, notably from ageing dynamics; and iii) elevated unemployment.

Figure 1: Spain's sovereign-rating drivers

Risk pillars		Quar	Quantitative		Political risk**	Qualitative****	Final
		Weight	Indicative rating	Notches	Notches	Notches	rating
Domestic economic risk		35%	aa+			0	
Public finance risk		20%	bbb+			- 1/3	
Extern	External economic risk		bb	FUD	Spain	0	
Financ	Financial stability risk		aa+	EUR		0	
	Environmental factors	5%	а	[+1] [-0]	[-0]	0	Α
ESG risk	Social factors	7.5%	b			- 1/3	
	Governance factors	12.5%	aa-			0	
Sovereign Quantitative Model***			a+			-1	
Additi	onal considerations					0	

^{*}The reserve-currency quantitative adjustment applies to currencies in the IMF's Special Drawing Rights (SDR) basket.

Foreign currency

Long-term issuer rating/Outlook

A/Stable

Senior unsecured debt

A/Stable

Short-term issuer rating/Outlook

S-1/Stable

Local currency

Long-term issuer rating/Outlook

A/Stable

Senior unsecured debt

A/Stable

Short-term issuer rating/Outlook

S-1/Stable

Lead Analyst

Jakob Suwalski +34 919491 663

j.suwalski@scoperatings.com

Team Leader

Alvise Lennkh-Yunus +49 69 6677389-85 a.lennkh@scoperatings.com

^{**}The political-risk quantitative adjustment is based on the World Bank's Political Stability &Absence of Violence/Terrorism index.

^{****}The rating committee approved an indicative SQM rating of 'a+'.

^{***}The qualitative scorecard analyst adjustments, capped at one notch per rating pillar, are weighted equally with an aggregate adjustment rounded to the nearest integer. For details, please see Scope's Sovereign Rating Methodology.



Credit strengths and challenges

Credit strengths		

- · Resilient and diversified economy
- · Favourable debt profile
- · Euro area membership

Credit challenges

- Still high public debt burden
- Budgetary pressures stemming from long-term spending trends, notably from ageing dynamics
- · Elevated structural unemployment

Outlook and rating triggers

The Stable Outlook reflects the view that risks for the ratings are balanced.

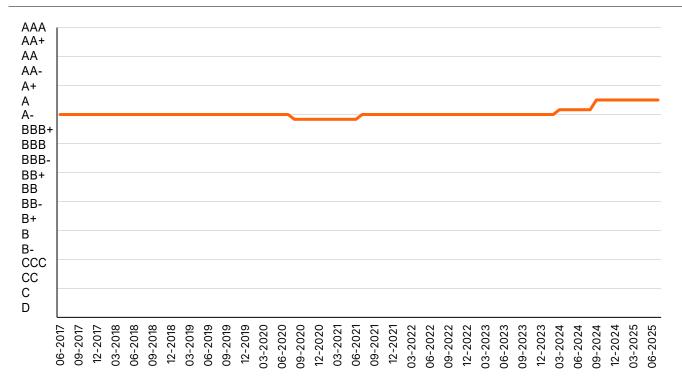
Positive rating-change drivers

- Firm downward trajectory of government debt-to-GDP trajectory
- Sustained economic growth, for instance driven by improved labour markets and diversification into emerging sectors
- Marked improvement in external competitiveness resulting in a stronger external position

Negative rating-change drivers

- Weaker economic growth or public finances, reversing the declining debt-to-GDP trajectory
- Higher domestic political risk, materially deteriorating
 Spain's economic conditions and public finances

Figure 2: Rating history



Foreign-currency long-term issuer rating. Positive/Negative Outlooks are treated with a +/-0.33-notch adjustment. Credit Watch positive/negative with a +/-0.67-notch adjustment. Source: Scope Ratings.

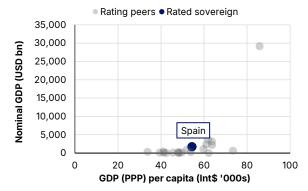


Domestic economic risk

Overview of Scope's assessments of Spain's Domestic Economic Risk

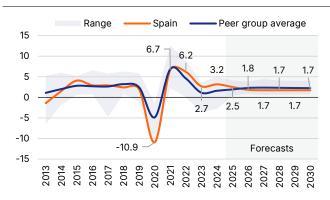
SQM indicative rating	Analytical component	Assessment	Notch adjustment	Rationale
	Growth potential and outlook	Neutral	0	Moderate growth potential in line with peers
aa+	Monetary policy framework	Neutral	0	ECB is a highly credible and effective central bank
	Macroeconomic stability and sustainability	Neutral	0	Large and diversified economy but still elevated unemployment; improvements in the labour market driven by recent reforms

Figure 3: Nominal GDP and GDP per capita (2024E)



Source: IMF World Economic Outlook (WEO), Scope Ratings

Figure 4: Real GDP growth, %



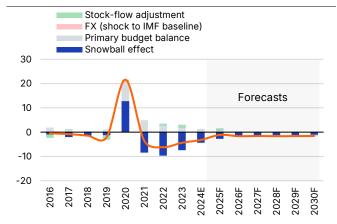
Source: IMF WEO, Scope Ratings forecasts

Public finance risk

Overview of Scope's assessments of Spain's Public Finance Risk

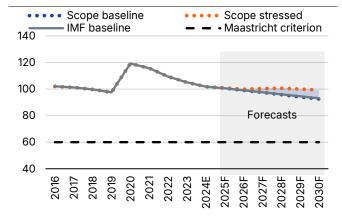
SQM indicative rating	Analytical component	Assessment	Notch adjustment	Rationale
	Fiscal policy framework	Weak	- 1/3	Long-term budgetary pressures from pension costs; lingering uncertainties from fiscal dynamics between central government and regional administrations; persistent rollover of budgets since 2023
bbb+	Long-term debt trajectory	Neutral	0	High public debt to decline gradually over medium term
	Debt profile and market access	Neutral	0	Strong market access and solid investor base; safe debt composition with large central bank holdings

Figure 5: Contributions to change in debt levels, pps of GDP



Source: IMF WEO, Scope Ratings forecasts

Figure 6: Debt-to-GDP forecasts, % of GDP



Source: IMF WEO, Scope Ratings forecasts



External economic risk

Overview of Scope's assessments of Spain's External Economic Risk

SQM indicative rating	Analytical component	Assessment	Notch adjustment	Rationale
	Current account resilience	Neutral	0	Improving trade balance and increased non-tourism exports reflect enhancements in competitiveness
bb	External debt structure	Neutral	0	Ongoing external rebalancing; meaningful shares by the government and central bank
	Resilience to short-term external shocks	Neutral	0	Euro area membership shields against short-term external shocks

Figure 7: Current-account balance, % of GDP

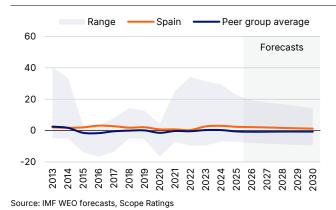
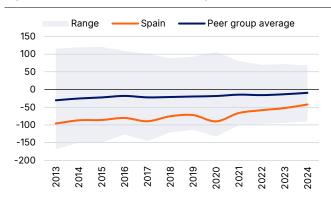


Figure 8: Net international investment position (NIIP), % GDP



Source: IMF, Scope Ratings

Financial stability risk

Overview of Scope's assessments of Spain's Financial Stability Risk

SQM indicative rating	Analytical component	Assessment	Notch adjustment	Rationale
	Banking sector performance	Neutral	0	Banking-system capitalisation remains sound, improvements in profitability
aa+	Financial sector oversight and governance	Neutral	0	Effective oversight under European Banking Union authorities and the Bank of Spain
	Financial imbalances	Neutral	0	Private sector deleveraging process ongoing, in line with euro area peers

Figure 9: Non-performing loans (NPLs), % of total loans

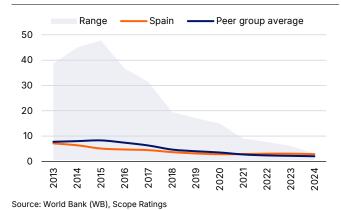
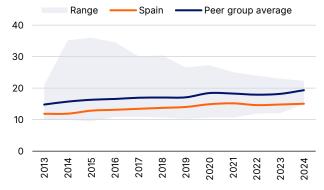


Figure 10: Tier 1 capital, % of risk-weighted assets



Source: IMF, Scope Ratings

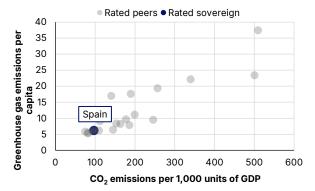


Environmental, Social and Governance (ESG) risk

Overview of Scope's assessments of Spain's ESG Risk

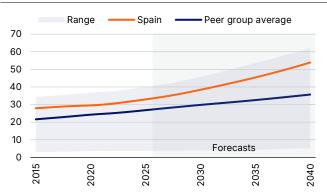
SQM indicative rating	Analytical component	Assessment	Notch adjustment	Rationale
	Environmental factors	Neutral	0	Exposure to natural disasters; ambitious commitment to achieve carbon neutrality by 2050
bbb+	Social factors	Weak	- 1/3	Significant structural unemployment and regional disparities, and low wages compared to rating peers
	Governance factors	Neutral	0	Minority government; improved relations with regions, including Catalonia; recent reform momentum

Figure 11: CO₂ emissions per capita/GDP (2023), mtCO₂e



Source: European Commission (EC), Scope Ratings

Figure 12: Old-age dependency ratio, %



Source: United Nations (UN), Scope Ratings

Reserve-currency adjustment

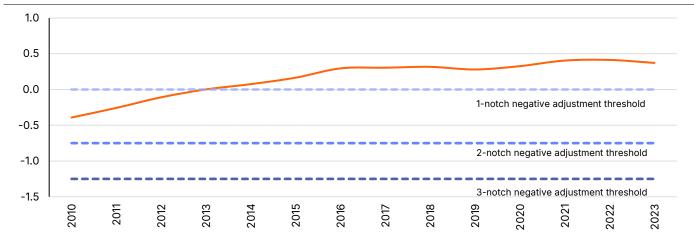
IMF SDR basket and Scope reserve-currency adjustment

Currency	U.S. dollar	Euro	Chinese yuan	Japanese yen	Pound sterling	Other
IMF SDR basket weights, %	43.4	29.3	12.3	7.6	7.4	0.0
Positive adjustment, notches	3	1	1	1	1	0

Source: IMF, Scope Ratings

Political-risk adjustment

Figure 13: WB Political Stability & Absence of Violence/Terrorism index, Spain, three-year moving average



Source: WB, Scope Ratings

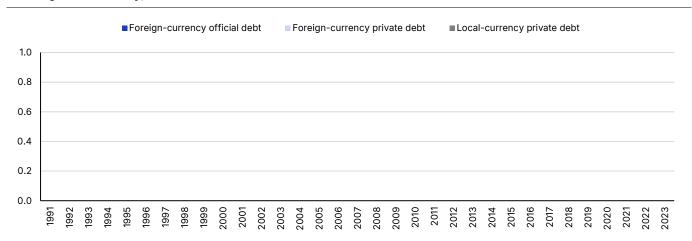


Additional considerations

No adjustment was applied to the rating from additional considerations.

Appendix 1. Sovereign default history

Sovereign default history, USD bn



Depicted private-debt defaults may not always constitute a credit event under Scope's credit-rating definitions. Source: Bank of Canada–Bank of England Sovereign Default Database, Scope Ratings.

Appendix 2. Rating peers

Rating peers are related to sovereigns with an indicative rating in the same rating category or adjacent categories, as assigned by Scope's sovereign quantitative model after accounting for methodological reserve-currency and political-risk adjustments.

Peer group*
France
Italy
Poland
Portugal
Slovakia

 $^{{\}rm *Select\ publicly-rated\ sovereigns\ only;}\ the\ full\ sample\ of\ sovereign-rating\ peers\ may\ be\ larger.$

Appendix 3. Economic development and default indicators

IMF Development Classification Advanced economy

5-year USD CDS spread (bps) as of 14 July 2025 29



Appendix 4. Statistical table for selected SQM indicators

This table presents a selection of the indicators (24 out of 30 – with the governance indicator reflecting a composite of five indicators) used in Scope's quantitative model, in line with Scope's Sovereign Rating Methodology. The metrics and sources for the data presented here ensure comparability across global country peers and may therefore differ from data from national and other select international statistical series.

Pillar	Core variable	Source	2019	2020	2021	2022	2023	2024E
nic	GDP per capita (PPP), Int\$ '000s	IMF	43.9	39.3	44.0	49.5	52.0	54.5
onor	Nominal GDP, USD bn	IMF	1,404	1,289	1,462	1,448	1,621	1,722
External Public Domestic Economic Finance	Real growth, %	IMF	2.0	-10.9	6.7	6.2	2.7	3.2
nest	CPI inflation, %	IMF	0.8	-0.3	3.0	8.3	3.4	2.9
Dor	Unemployment rate, %	WB	14.1	15.5	14.8	12.9	12.2	-
o ø	Public debt, % of GDP	IMF	97.6	119.2	115.6	109.4	3.4	101.8
ublic	Net interest payment, % of government revenue	IMF	5.2	4.9	4.5	5.0	4.3	4.3
	Primary balance, % of GDP	IMF	-1.0	-8.0	-4.7	-2.5	-1.7	-1.3
a jc	Current-account balance, % of GDP	IMF	2.1	0.8	0.8	0.4	2.7	3.0
ctern	Total reserves, months of imports	WB	1.7	2.3	2.0	1.7	1.8	-
Û Ö	NIIP, % of GDP	IMF	-72.2	-90.0	-66.4	-58.4	-52.4	-42.3
iai 🔾	NPL ratio, % of total loans	IMF	3.2	2.9	2.9	3.1	4.3 -1.7 2.7 1.8 -52.4 3.1 14.8 78.3	2.9
Financial Stability	Tier 1 ratio, % of risk-weighted assets	IMF	13.7	13.7	14.8	14.9	14.8	14.7
i	Credit to the private sector, % of GDP	WB	94.4	107.6	98.4	88.3	78.3	-
	CO ² per EUR 1,000 of GDP, mtCO ² e	EC	117.8	112.5	114.9	107.6	96.9	-
	Income share of bottom 50%, %	WID	22.5	22.5	22.5	22.5	22.5	-
ESG	Labour-force participation rate, %	WB	73.8	72.3	73.7	74.3	74.6	74.6
ES	Old-age dependency ratio, %	UN	29.3	29.5	29.9	30.5	3 1,621 2 2.7 3 3.4 0 12.2 1 105.0 0 4.3 6 -1.7 7 1.8 1 -52.4 1 3.1 0 14.8 3 78.3 6 96.9 5 22.5 8 74.6 6 31.3 8 0.8	32.1
	Composite governance indicators*	WB	0.9	0.8	0.9	0.8	0.8	-
	Political stability, index	WB	0.3	0.3	0.4	0.4	0.4	-

^{*}Average of the following five World Bank Worldwide Governance Indicators: Control of Corruption, Voice and Accountability, Rule of Law, Government Effectiveness, Regulatory Quality.



Analyst

Jakob Suwalski +34 919491 663 j.suwalski@scoperatings.com

Associate Analyst

Brian Marly +33 186 261 882 b.marly@scoperatings.com

Team Leader

Alvise Lennkh-Yunus +49 69 6677389-85 a.lennkh@scoperatings.com

Related research

Spain's growth holds firm amid US trade policy shifts, but fiscal restraint key for debt trajectory, May 2025

Applied methodology

Sovereign Rating Methodology, January 2025

Scope Ratings GmbH

Lennéstraße 5, D-10785 Berlin Phone: +49 30 27891-0 Fax: +49 30 27891-100 info@scoperatings.com

Scope Ratings UK Limited

52 Grosvenor Gardens London SW1W 0AU Phone: +44 20 7824 5180 info@scoperatings.com

in

Bloomberg: RESP SCOP Scope contacts scoperatings.com

Disclaimer

© 2025 Scope SE & Co. KGaA and all its subsidiaries including Scope Ratings GmbH, Scope Ratings UK Limited, Scope Fund Analysis GmbH, Scope Innovation Lab GmbH and Scope ESG Analysis GmbH (collectively, Scope). All rights reserved. The information and data supporting Scope's ratings, rating reports, rating opinions and related research and credit opinions originate from sources Scope considers to be reliable and accurate. Scope does not, however, independently verify the reliability and accuracy of the information and data. Scope's ratings, rating reports, rating opinions, or related research and credit opinions are provided 'as is' without any representation or warranty of any kind. In no circumstance shall Scope or its directors, officers, employees and other representatives be liable to any party for any direct, indirect, incidental or other damages, expenses of any kind, or losses arising from any use of Scope's ratings, rating reports, rating opinions, related research or credit opinions. Ratings and other related credit opinions issued by Scope are, and have to be viewed by any party as, opinions on relative credit risk and not a statement of fact or recommendation to purchase, hold or sell securities. Past performance does not necessarily predict future results. Any report issued by Scope is not a prospectus or similar document related to a debt security or issuing entity. Scope issues credit ratings and related research and opinions with the understanding and expectation that parties using them will assess independently the suitability of each security for investment or transaction purposes. Scope's credit ratings address relative credit risk, they do not address other risks such as market, liquidity, legal, or volatility. The information and data included herein is protected by copyright and other laws. To reproduce, transmit, transfer, disseminate, translate, resell, or store for subsequent use for any such purpose the information and data contained herein, contact Scope Ratings GmbH at Lennéstraße 5,