

# People's Republic of China

## Rating report

### Rating rationale

**Very large and well-diversified economy.** China's credit ratings are underpinned by a very large, well-diversified and competitive economy. Although we estimate the country's medium-run growth potential at 4.2% a year, indicating a continued gradual easing of the rapid growth in recent decades, near-term growth expectations are above trend (5.0% for 2025 and 4.7% for 2026, after 5.0% in 2024).

**External-sector resilience.** The country's significant external-sector resilience is underpinned by elevated foreign-exchange reserves exceeding USD 3trn, low external debt outstanding, sound and growing current-account surpluses, alongside the gradual internationalisation of the renminbi.

**Unique capacity of government for adoption of reform.** China's central government exerts a significant degree of control over many economic sectors. This can support the speed and efficacy of targeted reforms, including the capacity for extraordinary macro-prudential policy responses. Although this increases the unique capacity of the State to bring about fundamental reforms when tackling high and rising degrees of leverage, it can also have credit-negative implications if unchecked powers result in the lower quality of governance and policy making over time. Nevertheless, controls over the economy enhance the implicit resources of the sovereign under stressed financial scenarios – decreasing sovereign credit risk.

**Rating challenges:** i) the wide structural public sector deficit and an increasing general government debt stock, including rising levels of explicit sovereign debt as contingent liabilities gradually transition onto the central-government balance sheet; ii) financial imbalances, such as rising levels of total non-financial sector debt since 2008; iii) inflated growth objectives and deflation risk; and iv) weakening demographics including a declining population.

Figure 1: China's sovereign-rating drivers

| Risk pillars                    |                       | Quantitative |                   | Reserve currency* | Political risk** | Qualitative**** | Final rating |
|---------------------------------|-----------------------|--------------|-------------------|-------------------|------------------|-----------------|--------------|
|                                 |                       | Weight       | Indicative rating | Notches           | Notches          | Notches         |              |
| Domestic economic risk          |                       | 35%          | aa                | CNY               | China            | 1               | A            |
| Public finance risk             |                       | 20%          | b                 |                   |                  | -1/3            |              |
| External economic risk          |                       | 10%          | aaa               |                   |                  | 1               |              |
| Financial stability risk        |                       | 10%          | bbb+              |                   |                  | 0               |              |
| ESG risk                        | Environmental factors | 5%           | ccc               |                   |                  | [+1]            |              |
|                                 | Social factors        | 7.5%         | bb                | 0                 |                  |                 |              |
|                                 | Governance factors    | 12.5%        | b-                | 0                 |                  |                 |              |
| Sovereign Quantitative Model*** |                       | bbb+         |                   |                   |                  | +2              |              |
| Additional considerations       |                       |              |                   |                   |                  | 0               |              |

\*The reserve-currency quantitative adjustment applies to currencies in the IMF's Special Drawing Rights (SDR) basket.

\*\*The political-risk quantitative adjustment is based on the World Bank's Political Stability & Absence of Violence/Terrorism index.

\*\*\*The Rating Committee approved an indicative SQM rating of 'bbb+'.

\*\*\*\*The qualitative scorecard analyst adjustments, capped at one notch per rating pillar, are weighted equally with an aggregate adjustment rounded to the nearest integer. For details, please see Scope's [Sovereign Rating Methodology](#). Source: Scope Ratings.

### Foreign currency

Long-term issuer rating/Outlook

A/Stable

Senior unsecured debt/Outlook

A/Stable

Short-term issuer rating/Outlook

S-1/Stable

### Local currency

Long-term issuer rating/Outlook

A/Stable

Senior unsecured debt/Outlook

A/Stable

Short-term issuer rating/Outlook

S-1/Stable

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## Credit strengths and challenges

### Credit strengths

- A very large and diversified economy with comparatively strong sustainable rates of economic growth
- Significant external-sector resilience, the largest stock of foreign-exchange reserves globally, and rises of renminbi and Chinese securities as a reserve currency and safe asset
- Government controls across many sectors facilitates the capacity for targeted reform and enhances the implicit resources of the State under stressed financial conditions
- The low levels of explicit sovereign debt

### Credit challenges

- Significant public sector deficits and rising levels of general and central government debt
- Financial system imbalances, considering high levels of economy-wide non-financial sector debt for an emerging economy, corporate defaults and the property-sector crisis
- Overly high growth objectives and deflation risk
- Adverse demographics and a slowly declining population

## Outlook and rating triggers

The Stable Outlook reflects Scope's view that risks to the ratings are balanced.

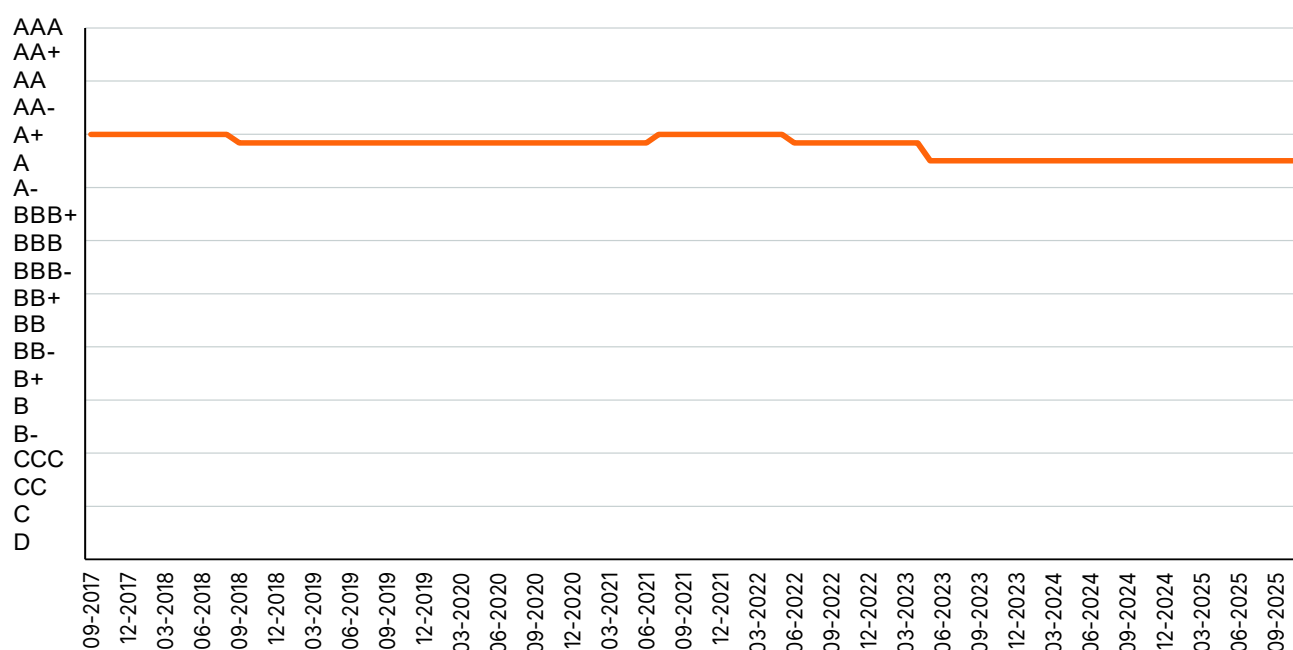
### Positive rating-change drivers

- The renminbi and Chinese government bonds make substantive gains as a reserve currency and global safe asset, respectively
- Public finances strengthen, significantly slowing the rising trajectory of general government debt
- Economic and financial reforms re-anchored financial stability and sustainable long-run growth

### Negative rating-change drivers

- Continued weak budgetary outlook and continued rapid rises of general government debt
- The materialisation of significant financial and/or economic crisis, impairing financial-system stability
- The material weakening of external-sector resilience or rises of geopolitical risk

Figure 2: Rating history



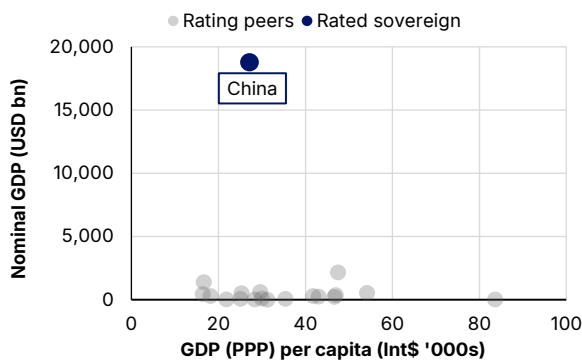
Foreign-currency long-term issuer rating. Positive/Negative Outlooks are treated with a +/-0.33-notch adjustment. Credit Watch positive/negative with a +/-0.67-notch adjustment. Source: Scope Ratings.

## Domestic economic risk

### Overview of Scope's assessments of China's Domestic Economic Risk

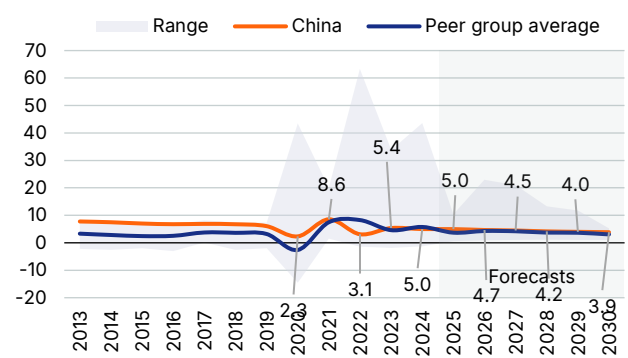
| SQM <sup>1</sup> indicative rating | Analytical component                       | Assessment | Notch adjustment | Rationale                                                                                                                                                                                |
|------------------------------------|--------------------------------------------|------------|------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| aa                                 | Growth potential and outlook               | Strong     | 1/3              | Growth potential remains elevated compared to sovereign peers despite gradually moderating                                                                                               |
|                                    | Monetary policy framework                  | Strong     | 1/3              | Effective monetary policy and exchange-rate policies, with emphasis on maintenance of financial stability; innovations of monetary policies although inflation remains well below target |
|                                    | Macroeconomic stability and sustainability | Strong     | 1/3              | Largest economy globally by purchasing power definitions; highly diversified and competitive economy; labour-market rigidities                                                           |

Figure 3: Nominal GDP and GDP per capita



Source: IMF World Economic Outlook (WEO), Scope Ratings

Figure 4: Real GDP growth, %



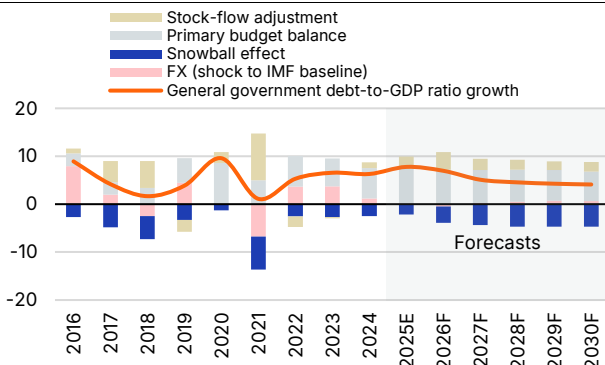
Source: IMF WEO, Scope Ratings forecasts

## Public finance risk

### Overview of Scope's assessments of China's Public Finance Risk

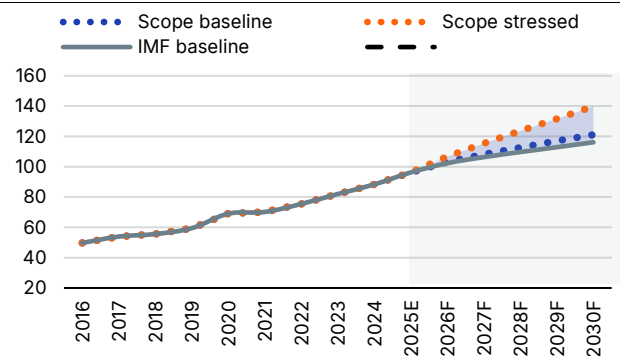
| SQM indicative rating | Analytical component           | Assessment | Notch adjustment | Rationale                                                                                                                                                                                                                                            |
|-----------------------|--------------------------------|------------|------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| b                     | Fiscal policy framework        | Weak       | - 1/3            | Budgetary dynamics hindered by structural social spending and infrastructure-spending requirements to achieve inflated annual growth objectives; limited enforceable fiscal regulations restricting spending                                         |
|                       | Long-term debt trajectory      | Weak       | - 1/3            | General government debt levels elevated and further rises anticipated                                                                                                                                                                                |
|                       | Debt profile and market access | Strong     | 1/3              | General government debt predominantly at the local level; moderate average maturity of treasuries; significant cash cushions; deep domestic capital markets; unique sovereign resources under stressed scenarios given the controls over the economy |

Figure 5: Contributions to change in debt levels, pps of GDP



Source: IMF WEO, Scope Ratings forecasts

Figure 6: Debt-to-GDP forecasts, % of GDP



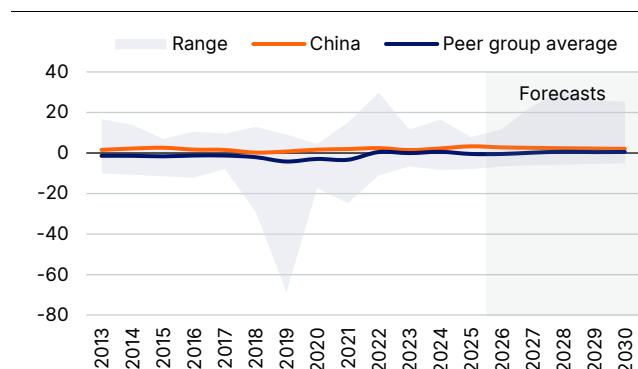
Source: IMF WEO, Scope Ratings forecasts

## External economic risk

### Overview of Scope's assessments of China's *External Economic Risk*

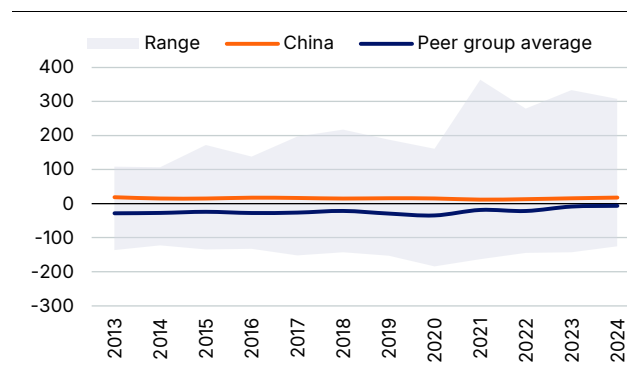
| SQM indicative rating | Analytical component                     | Assessment | Notch adjustment | Rationale                                                                                                            |
|-----------------------|------------------------------------------|------------|------------------|----------------------------------------------------------------------------------------------------------------------|
| aaa                   | Current account resilience               | Strong     | 1/3              | Sound and growing current account surpluses; significant inward foreign direct investment                            |
|                       | External debt structure                  | Strong     | 1/3              | Very limited foreign debt at 14% of GDP due to the financial system historically being closed                        |
|                       | Resilience to short-term external shocks | Strong     | 1/3              | The largest stock of foreign-exchange reserves globally at USD 3.2trn, strongly anchoring external-sector resilience |

Figure 7: Current-account balance, % of GDP



Source: IMF WEO forecasts, Scope Ratings

Figure 8: Net international investment position (NIIP), % GDP



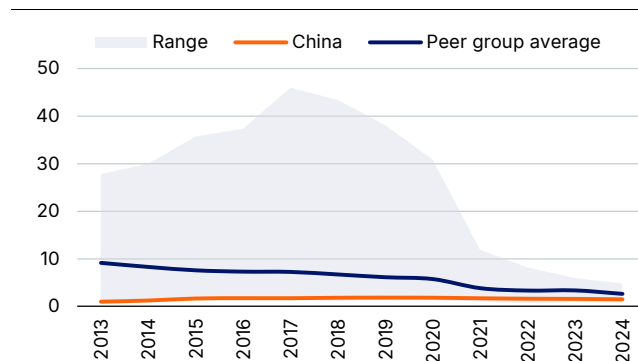
Source: IMF, Scope Ratings

## Financial stability risk

### Overview of Scope's assessments of China's *Financial Stability Risk*

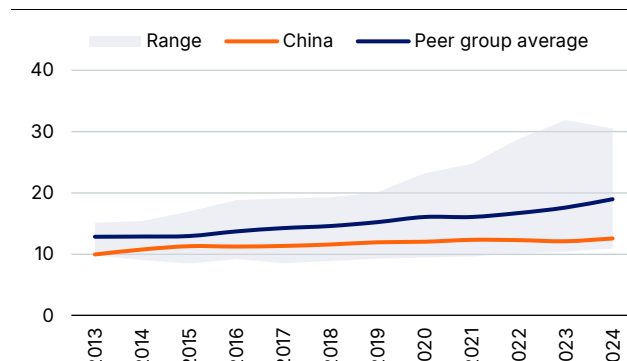
| SQM indicative rating | Analytical component                      | Assessment | Notch adjustment | Rationale                                                                                                                                                       |
|-----------------------|-------------------------------------------|------------|------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------|
| bbb+                  | Banking sector performance                | Neutral    | 0                | Moderately capitalised banking system; low levels of reported NPLs                                                                                              |
|                       | Financial sector oversight and governance | Strong     | 1/3              | Effective supervisory; unparalleled capacity for fast and comprehensive regulatory measures addressing financial stability risks                                |
|                       | Financial imbalances                      | Weak       | - 1/3            | Elevated and rising economy-wide debt; property sector crisis; corporate defaults; elevated although declining foreign-currency exposures of the banking system |

Figure 9: Non-performing loans (NPLs), % of total loans



Source: World Bank (WB), Scope Ratings

Figure 10: Tier 1 capital, % of risk-weighted assets



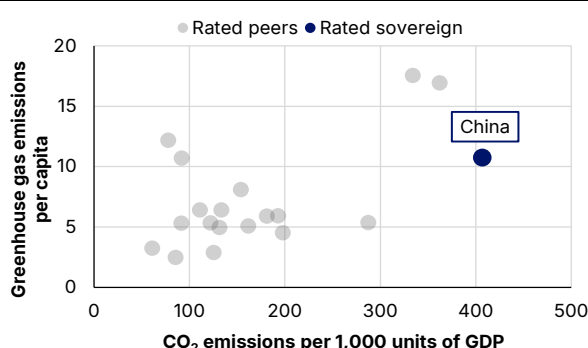
Source: IMF, Scope Ratings

## Environmental, Social and Governance (ESG) risk

### Overview of Scope's assessments of China's ESG Risk

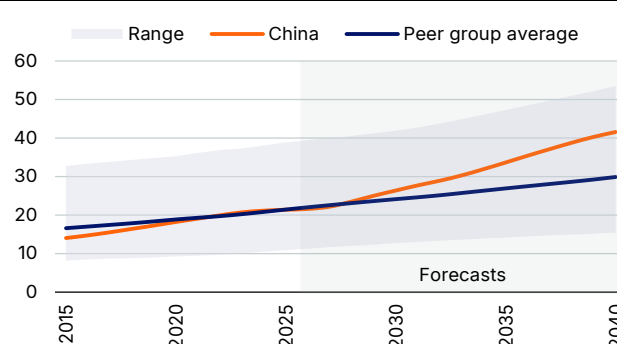
| SQM indicative rating | Analytical component  | Assessment | Notch adjustment | Rationale                                                                                                                                                                                                                                             |
|-----------------------|-----------------------|------------|------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| b                     | Environmental factors | Neutral    | 0                | Elevated carbon intensity of the economy; highest emissions globally but leads the world on wind and solar                                                                                                                                            |
|                       | Social factors        | Neutral    | 0                | Elevated income inequalities, slow demographic decline, but elite education results and comparatively long healthy life expectancy                                                                                                                    |
|                       | Governance factors    | Neutral    | 0                | China's central government exerts a significant degree of control over the domestic economy, supporting fast reform, but one-man rule may result in the lower quality of governance and risk more-frequent policy mistakes if left unchecked long run |

Figure 11: CO<sub>2</sub> emissions per GDP, mtCO<sub>2</sub>e



Source: European Commission (EC), Scope Ratings

Figure 12: Old-age dependency ratio, %



Source: United Nations (UN), Scope Ratings

## Reserve-currency adjustment

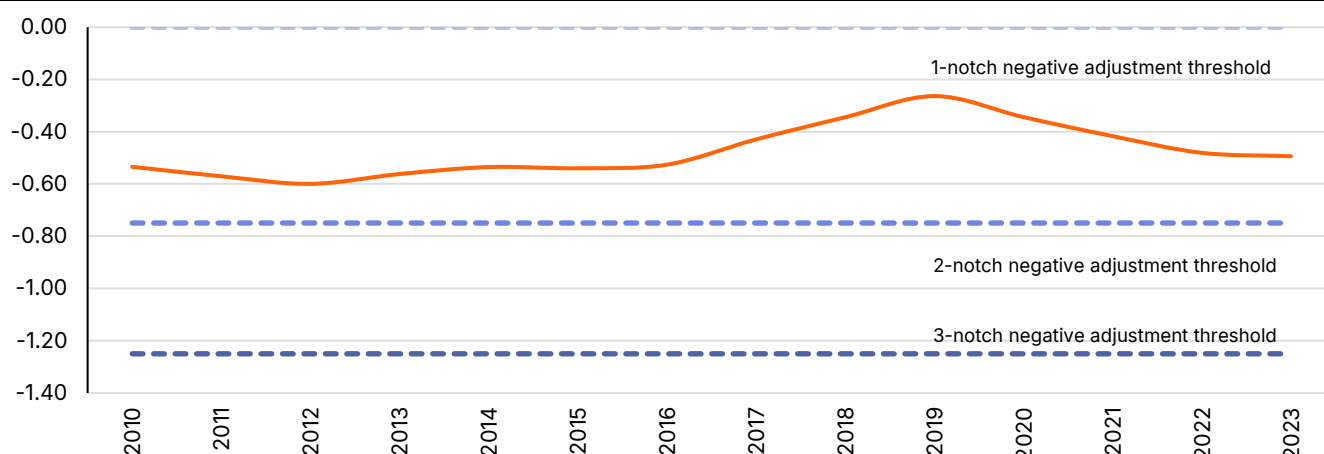
### IMF SDR basket and Scope reserve-currency adjustment

| Currency                     | U.S. dollar | Euro | Chinese yuan | Japanese yen | Pound sterling | Other |
|------------------------------|-------------|------|--------------|--------------|----------------|-------|
| IMF SDR basket weights, %    | 43.4        | 29.3 | 12.3         | 7.6          | 7.4            | 0.0   |
| Positive adjustment, notches | 3           | 1    | 1            | 1            | 1              | 0     |

Source: IMF, Scope Ratings

## Political-risk adjustment

Figure 13: WB Political Stability & Absence of Violence/Terrorism index, China, 3-year moving average



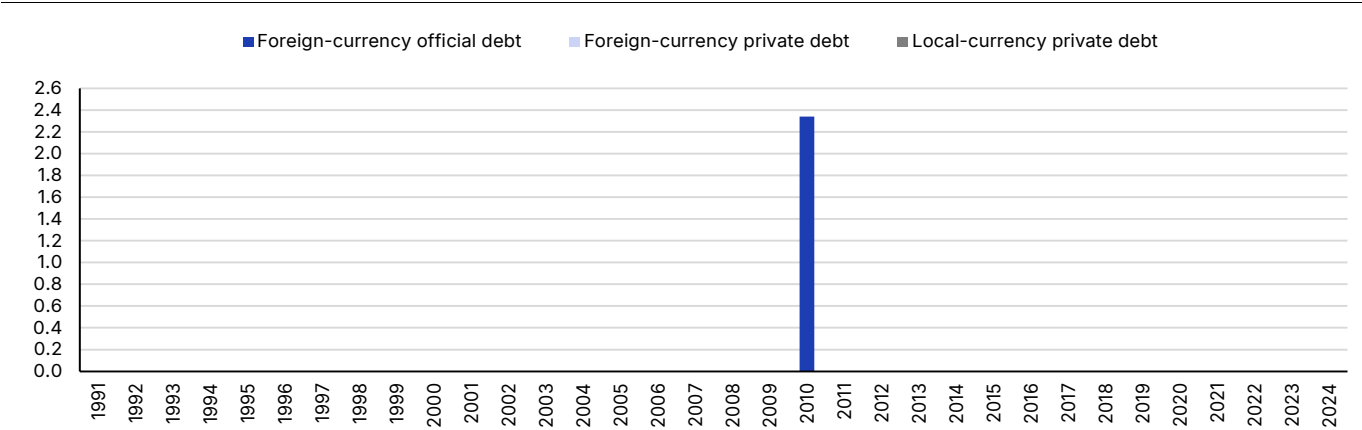
Source: WB, Scope Ratings

Additional considerations

No adjustment was applied to the rating from additional considerations.

Appendix 1. Sovereign default history

Sovereign default history, USD m



Depicted private-debt defaults may not always constitute a credit event under [Scope's credit-rating definitions](#).  
 Source: [Bank of Canada–Bank of England Sovereign Default Database](#), Scope Ratings.

Appendix 2. Rating peers

Rating peers are related to sovereigns with an indicative rating in the same rating category or adjacent categories, as assigned by Scope’s sovereign quantitative model after accounting for methodological reserve-currency and political-risk adjustments.

| Peer group* |
|-------------|
| Georgia     |
| Greece      |
| Hungary     |
| Romania     |

\*Select publicly-rated sovereigns only; the full sample of sovereign-rating peers may be larger.

Appendix 3. Economic development and default indicators

|                                               |                                        |
|-----------------------------------------------|----------------------------------------|
| IMF Development Classification                | Emerging market and developing economy |
| 5y USD CDS spread (bp) as of 17 November 2025 | 46                                     |

#### Appendix 4. Statistical table for selected SQM indicators

This table presents a selection of the indicators (24 out of 30 – with the governance indicator reflecting a composite of five indicators) used in Scope's quantitative model, in line with Scope's Sovereign Rating Methodology. The metrics and sources for the data presented here ensure comparability across global country peers and may therefore differ from data from national and other select international statistical series.

| Pillar              | Core variable                                             | Source | 2019   | 2020   | 2021   | 2022   | 2023   | 2024   |
|---------------------|-----------------------------------------------------------|--------|--------|--------|--------|--------|--------|--------|
| Domestic Economic   | GDP per capita (PPP), Int\$ '000s                         | IMF    | 17.6   | 18.4   | 20.8   | 23.0   | 25.2   | 27.1   |
|                     | Nominal GDP, USD bn                                       | IMF    | 14,572 | 15,103 | 18,191 | 18,308 | 18,270 | 18,750 |
|                     | Real growth, %                                            | IMF    | 6.1    | 2.3    | 8.6    | 3.1    | 5.4    | 5.0    |
|                     | CPI inflation, %                                          | IMF    | 2.9    | 2.5    | 0.9    | 2.0    | 0.2    | 0.2    |
|                     | Unemployment rate, %                                      | WB     | 5.2    | 5.6    | 5.1    | -      | -      | -      |
| Public Finance      | Public debt, % of GDP                                     | IMF    | 59.4   | 69.0   | 70.1   | 75.5   | 82.0   | 88.3   |
|                     | Net interest payment, % of government revenue             | IMF    | 3.0    | 3.7    | 3.4    | 3.6    | 3.5    | 3.7    |
|                     | Primary balance, % of GDP                                 | IMF    | -5.2   | -8.6   | -5.0   | -6.4   | -5.8   | -6.4   |
| External Economic   | Current-account balance, % of GDP                         | IMF    | 0.7    | 1.6    | 1.9    | 2.4    | 1.4    | 2.3    |
|                     | Total reserves, months of imports                         | WB     | 13.8   | 14.7   | 11.6   | 11.1   | 11.6   | 11.2   |
|                     | NIIP, % of GDP                                            | IMF    | 15.8   | 15.1   | 12.0   | 13.2   | 15.6   | 17.6   |
| Financial Stability | NPL ratio, % of total loans                               | IMF    | 1.9    | 1.8    | 1.7    | 1.6    | 1.6    | 1.5    |
|                     | Tier 1 ratio, % of risk-weighted assets                   | IMF    | 11.5   | 11.9   | 11.9   | 12.2   | 12.0   | 12.3   |
|                     | Credit to the private sector, % of GDP                    | WB     | 162.2  | 179.1  | 173.6  | 181.8  | 189.6  | 194.2  |
| ESG                 | CO <sub>2</sub> per EUR 1,000 of GDP, mtCO <sub>2</sub> e | EC     | 445.9  | 441.2  | 426.4  | 412.3  | 406.9  | 390.5  |
|                     | Income share of bottom 50%, %                             | WID    | 14.2   | 14.0   | 14.0   | 13.7   | 13.7   | -      |
|                     | Labour-force participation rate, %                        | WB     | 75.4   | 74.3   | 75.9   | 74.7   | 75.0   | 74.7   |
|                     | Old-age dependency ratio, %                               | UN     | 17.3   | 18.2   | 19.1   | 19.9   | 20.7   | 21.2   |
|                     | Composite governance indicators*                          | WB     | -0.4   | -0.3   | -0.2   | -0.3   | -0.2   | -      |
|                     | Political stability, index                                | WB     | -0.3   | -0.3   | -0.4   | -0.5   | -0.5   | -      |

\*Average of the following five World Bank Worldwide Governance Indicators: Control of Corruption, Voice and Accountability, Rule of Law, Government Effectiveness, Regulatory Quality.

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**Applied methodologies**

[Sovereign Rating Methodology](#), January 2025

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