# **Sovereign and Public Sector**

# Russian Federation Rating Report





#### **Credit strengths**

- Low public debt
- Sizable fiscal reserves
- Track record of effective fiscal, monetary and exchange-rate management

#### **Credit challenges**

- Severe strengthening in sanctions, elevated geopolitical risks
- · Weak governance
- · Weak growth potential
- High commodity dependence

# Rating rationale:

The downgrade of Russia's sovereign ratings reflects the rapid escalation of Russia's military intervention into Ukraine, which has led to a severe strengthening of economic and financial sanctions from the US, EU, and UK and other international partners, including (i) banning transactions with Russia's central bank, preventing it from using a significant part of its international reserves, and (ii) cutting off some Russian banks from the SWIFT interbank messaging network, impairing Russia's ability to transact with financial institutions abroad. Such unprecedented measures carry significant negative implications for the Russian banking sector with associated severe disruption to the country's economy and to its ability to ensure timely debt service.

Scope believes that the economic, financial and political consequences of the ongoing crisis will severely undermine Russia's medium-run macroeconomic outlook, financial stability and already weak investment conditions, leading to a curtailed access to foreign capital and financial markets, higher capital outflows, capital controls, tighter financial conditions and reduced financial buffers.

#### Russia's sovereign rating drivers

Risk pillars			titative ecard		Qualitative scorecard*	Final	
		Weight	Indicative rating		Notches	rating	
Dome	Domestic Economic Risk		a+	Reserve	-2/3		
Public	Public Finance Risk		aaa	currency	0		
Extern	External Economic Risk		aaa	adjustment	-1/3		
Financ	cial Stability Risk	10%	b	(notches)	-3/3		
ESG	Environmental Risk	5%	a+		-1/3	BB+	
Risk	Social Risk	5%	a-		-1/3		
	Governance Risk	10%	С		-1/3		
Overall outcome		а	1+	0	-3		

<sup>\*</sup> An additional three-notch negative adjustment has been applied to capture the severe strengthening in international sanctions and curtailed access to foreign capital and financial markets and elevated geopolitical and sanction-related risks and higher transition risks.

Note: The sum of the qualitative adjustments, capped at 1 notch per rating pillar, is weighted equally and rounded to the nearest integer. The reserve currency adjustment applies to currencies in the IMF's SDR basket. For details, please see Scope's 'Sovereign Ratings' methodology. Source: Scope Ratings GmbH

# **Outlook and rating triggers**

Scope will use the review period to further assess: i) the degree of risk related to a further escalation of the geopolitical crisis; ii) the resulting impact for Russia's macro-economic outlook, financial stability and external position as well as its policy framework.

# Positive rating-change drivers

- Stabilization in the current crisis curtails risks of additional sanctions
- The risks to fiscal and external finances are reduced

# **Negative rating-change drivers**

- Consequences of the ongoing crisis worsen Russia's medium-run challenges beyond current expectations
- Macroeconomic policy framework, including policy credibility, weakens
- Deterioration in Russia's external position and/or rouble undermine the sovereign's shock-absorption capacity

#### **Ratings and Outlook**

# Foreign and local currency

Long-term issuer rating BB+/Under

review

review

Senior unsecured debt

BB+/Under

Short-term issuer rating

S-3/Under review

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Bloomberg: RESP SCOP

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# **Rating Report**

# **Domestic Economic Risks**

- > Growth outlook: Weak growth prospects remain a key credit rating constraint. In Scope's view, sanctions and increased economic uncertainty tied to the ongoing conflict will have a significant negative impact on Russia's GDP. Weak growth prospects are furthermore driven by adverse demographics, an absence of far-reaching reform to materially lower the Russian economy's reliance on the oil and gas industry and curtail the state's significant role in the economy, which has brought a lack of domestic competition and economic inefficiencies, affecting long-run productivity growth, and structural challenges presented by weak physical infrastructure, high income inequality and inefficient social safety nets, affecting private investment.
- Inflation and monetary policy: The Bank of Russia increased the key rate to 20% per annum from 28 February 2022.
- > Labour market: Scope projects Russia's unemployment rate to remain flat in the medium-run, at close to 5%.

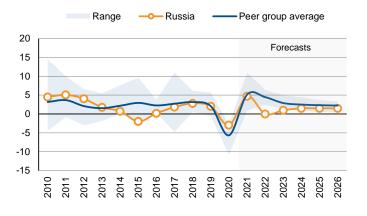
# Overview of Scope's qualitative assessments for Russia's Domestic Economic Risks

CVS indicative rating	Analytical component	Assessment	Notch adjustment	Rationale
	Growth potential of the economy	Weak	-1/3	Low growth potential due to a weak investment environment and low levels of competition and innovation
a+	Monetary policy framework	Neutral	0	Credible central bank, commitment to inflation targeting, but weak domestic financial system limits effectiveness of monetary policy
	Macro-economic stability and sustainability	Weak	-1/3	Over-reliance on the oil and gas sector

# Nominal GDP and GDP per capita

# Rating peers Rated country 25,000 20,000 15,000 10,000 0 10 20 30 40 50 60 70 GDP per capita (USD '000s)

# Real GDP growth, %



Source: IMF, Scope Ratings GmbH

Source: IMF, Scope Ratings GmbH

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# **Rating Report**

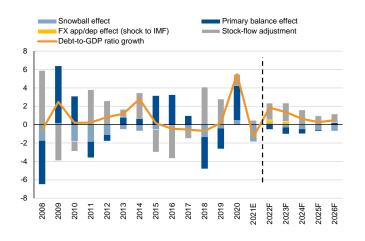
# **Public Finance Risks**

- Fiscal outlook: Russia's rules-based fiscal policies have centred on rebuilding fiscal buffers during the past several years. The 2022-24 medium-term budget is built around a conservative assumption of a decline in the Urals oil price to USD 62.2 per barrel in 2022, followed by further decline to USD 58.4 and USD 55.7 per barrel in 2023 and 2024, respectively. The average price of Urals oil was USD 85.6/barrel in January 2022. Such fiscal policies led to sizeable government savings in form of cash deposits. As of February 1, 2022, total assets of the National Wealth Fund (NWF) amounted to USD 174.9bn, or 10.2% of GDP projected for 2022, with liquid assets at USD 112.7bn (or 6.6% of 2022 GDP). However, Scope expects material fiscal deficit in 2022.
- Debt trajectory: Scope notes the continued credit strength in the low levels of public debt. Scope estimates general government debt at under 20% of GDP as of end-2021, which is low compared with that of sovereign peers. Scope expects material increase in public debt in 2022.
- Market access: The escalation in the Russia-Ukraine conflict has driven severe strengthening in international sanctions, including via curtailing the access of the Russian public sector to international capital markets. Among others, these measures restrain the ability of the Russian public sector to access the US's and EU's capital and financial markets, including such as extending by the US of existing debt prohibitions to cover participation in the secondary market for sovereign bonds issued after March 1, 2022. In Scope's view, this will further undermine Russia's fiscal flexibility.

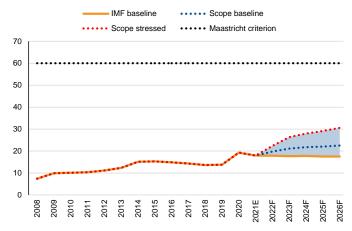
# Overview of Scope's qualitative assessments for Russia's Public Finance Risks

CVS indicative rating	Analytical component	Assessment	Notch adjustment	Rationale
	Fiscal policy framework	Neutral	0	Prudent fiscal policy framework following the introduction of the fiscal rule
aaa	Debt sustainability	Strong	+1/3	Benign debt trajectory supported by low debt levels
	Debt profile and market access	Weak	-1/3	Curtailed access to international capital markets, less developed domestic capital markets

#### Contributions to changes in debt levels, pps of GDP



# Debt-to-GDP forecasts, % of GDP



Source: Scope Ratings GmbH Source: Scope Ratings GmbH

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# **Rating Report**

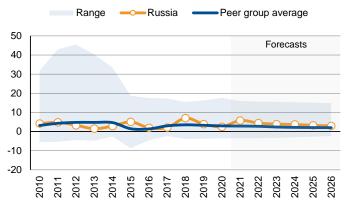
# **External Economic Risks**

- Current account: Russia's current account was in a significant surplus in 2021, at 6.7% of GDP. This was helped by higher near-term energy prices. Scope expects the current account to remain in a surplus in 2022. However, reliance on commodity exports remains a key credit weakness.
- External position: As of February 18, 2022, Russia's international reserves amounted to USD 643.2bn. Latest reserves are equivalent to around five times short-term external debt (on remaining maturity basis). However, restrictions on the access of the Bank of Russia to a significant part of international reserves materially undermine Russia's external buffers, putting pressure on the currency, hindering the country's financial flexibility and monetary policy framework.
- Resilience to shocks: The escalation in the Russia-Ukraine conflict has driven severe strengthening in international sanctions, and further penalties on Russia are probable. Scope believes that sanctions imposed to date and potentially tougher fresh sanctions will negatively affect Russia's medium-run macroeconomic outlook, financial flexibility and already weak investment conditions and productivity growth, lead to reduced capacity of the Russian banking system to act as a financial intermediary for the Russian foreign trade, curtailed foreign investments in the Russian economy, higher capital outflows, downward pressure on FX reserves, tighter financial conditions.

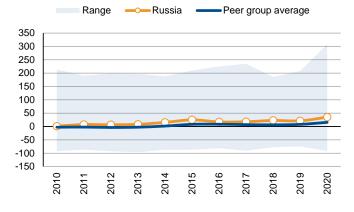
#### Overview of Scope's qualitative assessments for Russia's External Economic Risks

CVS indicative rating	Analytical component	Assessment	Notch adjustment	Rationale
	Current account resilience	Weak	-1/3	Reliance on commodities exposes Russia to shocks
aaa	External debt structure	Neutral	0	Low external debt but declining FDI
	Resilience to short-term shocks	Neutral	0	High foreign exchange reserves, but elevated sanctions

# Current account balance, % of GDP



 $\textbf{NIIP},\,\%\text{ of GDP}$ 



Source: IMF, Scope Ratings GmbH

Source: IMF, Scope Ratings GmbH

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# **Rating Report**

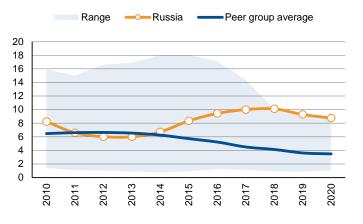
# **Financial Stability Risks**

- Banking sector: The sanctions to date restrain Russian systemically important financial institutions from processing payments through the U.S. financial system and undermine capacity of the Russian banking system to act as a financial intermediary for the Russian foreign trade because of the cut-off of some Russian lenders from the SWIFT interbank messaging network. In Scope's view, this will have a material negative impact on Russia's financial stability and banking system liquidly.
- Private debt: Domestic credit to private sector by banks amounted to around 60% of GDP in 2020, up from around 53% of GDP in 2019.
- Financial imbalances: The sanctions will have significant negative consequences for the Russian banking sector's capacity to settle cross-border payments.

# Overview of Scope's qualitative assessments for Russia's Financial Stability Risks

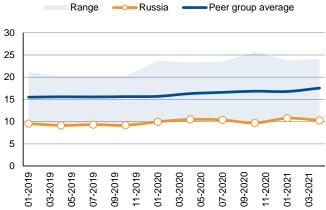
CVS indicative rating	Analytical component	Assessment	Notch adjustment	Rationale
	Banking sector performance	Weak	-1/3	Banks' asset quality to weaken with the crisis
b	Banking sector oversight	Weak	-1/3	Systemic risks
	Financial imbalances	Weak	-1/3	State's dominant role in the banking sector represents contingent liability risk for the sovereign

NPLs, % of total loans



Source: IMF, Scope Ratings GmbH

# Tier 1 ratio, % of risk-weighted assets



Source: IMF, Scope Ratings GmbH

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# **Rating Report**

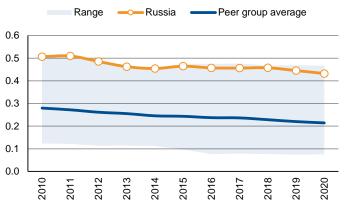
# **ESG Risks**

- Environment: Russia is the world's fourth largest carbon emitter, accounting for around 4.7% of the globe's CO2 emissions. The country still relies heavily on fossil fuels (60%) for energy production. The large scale of Russia's emissions makes its economy and budget vulnerable to Western environmental legislation. Importantly, Russia's exports to the EU could be materially affected by the EU's proposed new carbon border adjustment mechanism. Assessments of the potential costs for Russia are around EUR 5.5-6bn a year (less than 0.5% of 2021 GDP). This impact is still small as a share of the Russian economy but could increase should the EU expand the mechanism to include oil and gas.
- Social: Credit factors related to social criteria are designated via rising old-age dependency, high income inequality, low income levels.
- Sovernance: Weak governance affects business and investment conditions and drives chronic underinvestment. According to the World Bank's Worldwide Governance Indicators, Russia is ranked poorly in its application of the rule of law and control of corruption. This is reflected to some extent in lingering uncertainties with regard to the quality of contract enforcement and property rights enforcement. The presence of interconnected state-owned companies in mining, manufacturing and services sectors raises concerns over the extent to which public power is exercised for private gain and how this might affect the business climate. Levelling the playing field between state-owned enterprises and the private sector is key to enabling sustainable long-run growth. However, this has been politically challenging to implement, given relative competitiveness of these industries versus that of other tradeable sectors short term.

# Overview of Scope's qualitative assessments for Russia's ESG Risks

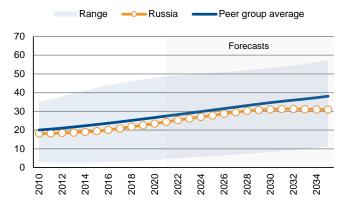
i	CVS ndicative rating	Analytical component	Assessment	Notch adjustment	Rationale
		Environmental risks	Weak	-1/3	Elevated vulnerability to transition risks
	b-	Social risks	Weak	-1/3	Adverse demographics with a shrinking labour force, rising inequality
		Institutional and political risks	Weak	-1/3	Elevated geopolitical and sanction-related risk, weak governance

# CO2 emissions per GDP, mtCO2e



#### Source: European Commission, Scope Ratings GmbH

# Old age dependency ratio, %

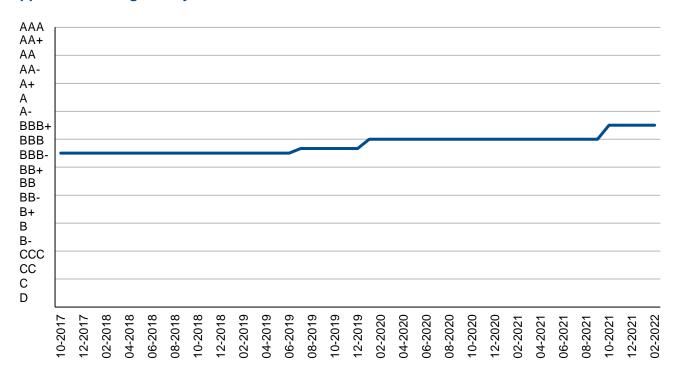


Source: United Nations, Scope Ratings GmbH

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# **Appendix I. Rating history**



# **Appendix II. Rating peers**

Rating peers are related to sovereigns with an indicative rating in the same rating category or in adjacent categories per Scope's Core Variable Scorecard.

Peer group
Bulgaria
France
Italy
Japan
Latvia
Malta
Poland
United States
Slovakia
Slovenia
Spain

Publicly rated sovereigns only; the full sample may be larger.

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# Appendix III. Statistical table for selected CVS indicators

This table presents a selection of the indicators (24 out of 29) used in Scope's quantitative model, the Core Variable Scorecard.

	2016	2017	2018	2019	2020	2021E	2022F	2023F		
Domestic Economic Risk										
GDP per capita, USD 000s'	8.7	10.7	11.3	11.5	10.1	11.3	11.0	11.2		
Nominal GDP, USD tn	1.3	1.6	1.7	1.7	1.5	1.6	1.6	1.6		
Real growth, % <sup>1</sup>	0.2	1.8	2.8	2.2	-2.7	4.8	-5	1		
CPI inflation, %	7.0	3.7	2.9	4.5	3.4	5.9	7.8	5.5		
Unemployment rate, %1	5.5	5.2	4.8	4.6	5.8	4.9	5.5	5.5		
	Pul	blic Finance	Risk							
Public debt, % of GDP <sup>1</sup>	14.8	14.3	13.6	13.8	19.3	18	23	24		
Interest payment, % of government revenue	1.3	1.5	1.4	0.8	0.7	1.6	2	2		
Primary balance, % of GDP <sup>1</sup>	-3.2	-1.0	3.4	2.2	-3.8	0.0	-3	-1		
	Exter	nal Econon	nic Risk							
Current account balance, % of GDP	1.9	2.0	7.0	3.9	2.4	6.7	4	3		
Total reserves, months of imports	13.2	12.5	12.9	14.5	18.7	-	-	-		
NIIP, % of GDP	17.2	17.8	22.6	21.3	35.0	-	-	-		
	Fina	ncial Stabili	ty Risk							
NPL ratio, % of total loans	9.2	9.7	9.7	8.8	8.3	-	-	-		
Tier 1 ratio, % of risk weighted assets	9.2	8.5	8.9	9.2	9.7	-	-	-		
Credit to private sector, % of GDP	53.1	52.1	51.2	52.7	60.0	-	-	-		
		ESG Risk	:							
CO <sup>2</sup> per USD 1,000 of GDP, mtCO <sup>2</sup> e	456.9	456.2	457.5	445.2	432.0	-	-	-		
Income quintile share ratio (S80/S20), x	6.3	6.4	6.4	-	-	-	-	-		
Labour force participation rate, %	74.2	74.2	74.4	74.0	-	-	-	-		
Old age dependency ratio, %	20.2	20.9	21.8	22.6	23.5	24.4	25.3	26.2		
Composite governance indicator <sup>2</sup>	-0.7	-0.7	-0.6	-0.6	-0.6	-	-	-		

<sup>&</sup>lt;sup>1</sup> Forecasted values are produced by Scope and may differ from those presented in the charts of the previous sections

# Appendix IV. Economic development and default indicators

IMF Development Classification

**Emerging Market and Developing Economies** 

5y USD CDS spread (bps) as of 25 February 2022

570

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<sup>&</sup>lt;sup>2</sup> Average of the six World Bank Governance Indicators Source: IMF, World Bank, European Commission, Scope Ratings GmbH.



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